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Rutland County Council

Catmose, Oakham, Rutland, LE15 6HP Telephone 01572 722577 Email democraticservices@rutland.gov.uk

Ladies and Gentlemen,

A meeting of the **STRATEGIC OVERVIEW AND SCRUTINY COMMITTEE** will be held in the Council Chamber, Catmose, Oakham, Rutland, LE15 6HP on **Thursday, 21st September, 2023** commencing at **7.00 pm** when it is hoped you will be able to attend.

Yours faithfully

Mark Andrews Chief Executive

Recording of Council Meetings: Any member of the public may film, audio-record, take photographs and use social media to report the proceedings of any meeting that is open to the public. A protocol on this facility is available at www.rutland.gov.uk/my-council/have-your-say/

Although social distancing requirements have been lifted there is still limited available seating for members of the public. If you would like to reserve a seat, please contact Democratic Services at democraticservices@rutland.gov.uk. The meeting will also be available for listening live on Zoom using the following link: https://us06web.zoom.us/j/83263901859

AGENDA

1) WELCOME AND APOLOGIES RECEIVED

2) RECORD OF MEETING

To confirm the record of the meeting of the Strategic Overview and Scrutiny Committee held on the 13th July 2023. (Pages 7 - 12)

3) ACTIONS ARISING

There were no actions from the previous meeting.

4) DECLARATIONS OF INTEREST

In accordance with the Regulations, Members are invited to declare any personal or prejudicial interests they may have and the nature of those interests in respect of items on this Agenda and/or indicate if Section 106 of

the Local Government Finance Act 1992 applies to them.

5) PETITIONS, DEPUTATIONS AND QUESTIONS

To receive any petitions, deputations and questions received from Members of the Public in accordance with the provisions of Procedure Rules 25 and 159.

The total time allowed for this item shall be 30 minutes. Petitions, declarations and questions shall be dealt with in the order in which they are received. Questions may also be submitted at short notice by giving a written copy to the Committee Administrator 15 minutes before the start of the meeting.

The total time allowed for questions at short notice is 15 minutes out of the total time of 30 minutes. Any petitions, deputations and questions that have been submitted with prior formal notice will take precedence over questions submitted at short notice. Any questions that are not considered within the time limit shall receive a written response after the meeting and be the subject of a report to the next meeting.

6) QUESTIONS WITH NOTICE FROM MEMBERS

To consider any questions with notice from Members received in accordance with the provisions of <u>Procedure Rule No 161 and 162</u>.

7) NOTICES OF MOTION FROM MEMBERS

To consider any Notices of Motion from Members submitted in accordance with the provisions of <u>Procedure Rule No 163</u>.

8) CONSIDERATION OF ANY MATTER REFERRED TO THE COMMITTEE IN RELATION TO THE CALL-IN OF A DECISION

To consider any matter referred to the Committee for a decision in relation to call in of a decision in accordance with Procedure Rule 149.

9) SCRUTINY COMMITTEE RECOMMENDATIONS/OUTCOMES

To receive an update on recommendations made by the Strategic Overview and Scrutiny Committee. (Pages 13 - 14)

10) REVIEW OF THE WORK PLAN

To consider the current Forward Plan and identify any relevant items for inclusion in the Strategic Overview and Scrutiny Committee Annual Work Plan or to request further information.

The Forward Plan is available on the website at:

https://rutlandcounty.moderngov.co.uk/mgListPlans.aspx?RPId=133&RD=0 (Pages 15 - 22)

A. PROPOSED ITEMS FOR SCRUTINISING

To review the following proposals for inclusion to the Work Plan:

- a) Charging for Care and Support Policy
- b) Health 5 Year Joint Forward Plan (Pages 23 26)

11) SEND PROGRAMME UPDATE

To receive Report No. 138/2023 and a presentation from Dawn Godfrey, Strategic Director of Children and Families. The presentation will include information regarding the SEND inspection outcome, the SEND governance changes and the Delivering Better Value Programme. (Pages 27 - 40)

12) EXCLUSION OF PUBLIC AND PRESS

- (i) To consider whether the public and press should be excluded from the meeting in accordance with the Access to Information Rules of <u>Procedure Rule 181</u> for the following items of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 3* of Part 1 of Schedule 12A of the Local Government Act 1972.
 - * Paragraph 3: Information relating to the financial or business affairs of any particular person (including the authority holding that information)
- (ii) To consider whether any Elected Members, who may be present and who are not Members of the Scrutiny Committee, should be allowed to remain during consideration of the following exempt item or whether they too should be excluded from the meeting in accordance with Procedure Rule 181

13) TRANSPORT NETWORK REVIEW BUSINESS CASE & POST-16 TRAVEL OPTIONS

To receive Report No. 140/2023 from Penny Sharp, Strategic Director of Places.

(Pages 41 - 148)

14) GROUP AND PANEL UPDATES

A. ECONOMIC STRATEGY TASK AND FINISH GROUP

To receive the final report from the Economic Strategy Task and Finish Group for approval.

(Pages 149 - 160)

B. ASSET REVIEW TASK AND FINISH GROUP

To receive a verbal update from Councillor Rosemary Powell, Chair of the Asset Review Task and Finish Group.

15) ANY URGENT BUSINESS

To receive any items of urgent business, which have been previously notified to the person presiding.

16) DATE OF NEXT MEETING

Thursday, 23rd November 2023 at 7 pm in the Council Chamber, Catmose, Oakham, Rutland LE15 6HP

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TO: ELECTED MEMBERS OF THE STRATEGIC OVERVIEW AND SCRUTINY COMMITTEE

| Nan | Name | | | |
|-----|--------------------------------------|--|--|--|
| 1. | Councillor R Ross (Chair) | | | |
| 2. | Councillor L Stephenson (Vice Chair) | | | |
| 3. | Councillor T Carr | | | |
| 4. | Councillor M Chatfield | | | |
| 5. | Councillor K Corby | | | |
| 6. | Councillor H Edwards | | | |
| 7. | Councillor S Lambert | | | |
| 8. | Councillor K Payne | | | |
| 9. | Councillor R Powell | | | |

STATUTORY CO-OPTED MEMBERS - EDUCATION REPRESENTATIVE:

| Name | | Title |
|--|--------------|--|
| 10. Andreas Menzies Roman Catholic Diocese | | Roman Catholic Diocese |
| 11. | Peter French | Diocesan Deputy Director of Education, |
| Dioceses of Peterborough | | Dioceses of Peterborough |

PORTFOLIO HOLDERS:

| Name | | Title |
|------|----------------------|--|
| 12. | Councillor G Waller | Leader of the Council |
| 13. | Councillor A Johnson | Deputy Leader and Portfolio Holder for |
| | Resources | |
| 14. | Councillor P Browne | Portfolio Holder for Planning and Property |
| 15. | Councillor D Ellison | Portfolio Holder for Adult Care and Health |
| | | |
| 16. | Councillor T Smith | Portfolio Holder for Children's Services |

| 17. | Councillor C Wise | Portfolio Holder for Highways, Transport and |
|-----|-------------------|--|
| | | the Environment |

OFFICERS:

| Name | | Title |
|------|--------------------|---|
| 18. | Mark Andrews | Chief Executive |
| 19. | Angela Wakefield | Strategic Director of Law and Governance |
| | | (Monitoring Officer) |
| 20. | Dawn Godfrey | Strategic Director of Children and Families |
| 21. | Kim Sorsky | Strategic Director of Adult Services and Health |
| 22. | Kirsty Nutton | Strategic Director of Resources (S151 Officer) |
| 23. | Penny Sharp | Strategic Director of Places |
| 24. | Jane Narey (Clerk) | Scrutiny Officer |

FOR INFORMATION:

| Name | | Title |
|---|---------------|---|
| 25. Angela Hillery Chief Executive, Leicestershire Partne | | Chief Executive, Leicestershire Partnership |
| | | NHS Trust |
| 26. | Peter Cantley | Diocesan Director of Education, Diocese of |
| Peterborough | | Peterborough |





Rutland County Council

Catmose Oakham Rutland LE15 6HP Telephone 01572 722577 Email democraticservices@rutland.gov.uk

Minutes of the MEETING of the STRATEGIC OVERVIEW AND SCRUTINY COMMITTEE held in the Council Chamber, Catmose, Oakham, Rutland, LE15 6HP and via Zoom on Thursday, 13th July, 2023 at 7.00 pm

PRESENT Councillor R Ross (Chair)

> Councillor N Begy Councillor T Carr Councillor M Chatfield Councillor H Edwards Councillor S Lambert Councillor K Payne Councillor R Powell

Councillor D Wilby (representative)

APOLOGIES Councillor L Stephenson

Councillor A Brown

Mr Andreas Menzies Roman Catholic Diocese

Mr Peter French Deputy Diocesan Director of

(Vice Chair)

Education, Dioceses of Peterborough

Councillor G Waller **PORTFOLIO** Leader of the Council

HOLDERS

PRESENT

Councillor A Johnson Deputy Leader and Portfolio Holder for

Resources

Councillor P Browne Portfolio Holder for Planning and Property

Councillor D Ellison Portfolio Holder for Adult Care and Health

Mark Andrews Chief Executive **OFFICERS**

PRESENT Angela Wakefield Strategic Director of Law and Governance

(Monitoring Officer)

Strategic Director of Resources (S151 Kirsty Nutton

Officer)

Kevin Quinn **Head of Corporate Services** Andrew Merry Head of Finance (DS151) Tom Delaney Democratic Services Manager

Jane Narey (Clerk) Scrutiny Officer

WELCOME AND APOLOGIES RECEIVED 1

The Chair welcomed everyone to the meeting. Apologies were noted from Councillor L Stephenson, Councillor A Brown, Mr Andreas Menzies and Mr Peter French.

2 RECORD OF MEETING

The minutes of the meeting of the Strategic Overview and Scrutiny Committee held on the 15th June 2023 were approved as an accurate record.

3 ACTIONS ARISING

Action 1

Councillor Ross to speak with Councillors Begy and Lambert regarding their assistance in developing the scrutiny improvement plan due to their membership on last year's scrutiny committee.

Councillor Ross informed the committee that he had spoken with Councillors Begy and Lambert and that they were happy with the proposed scrutiny improvement plan.

4 DECLARATIONS OF INTEREST

There were no declarations of interest.

5 PETITIONS, DEPUTATIONS AND QUESTIONS

No petitions, deputations or questions were received.

6 QUESTIONS WITH NOTICE FROM MEMBERS

No questions with notice with notice were received from Members.

7 NOTICES OF MOTION FROM MEMBERS

No notices of motion were received from Members.

8 CONSIDERATION OF ANY MATTER REFERRED TO THE COMMITTEE IN RELATION TO THE CALL-IN OF A DECISION

No call-ins were received.

9 SCRUTINY COMMITTEE RECOMMENDATIONS/OUTCOMES

- Members were informed that a new process had been established for the reporting of recommendations from the scrutiny committee and the resulting outcomes.
- The table included in the agenda pack detailed the recommendations made and the resulting outcome(s).
- This document would be updated and presented to the scrutiny committee as and when recommendations were made.

10 REVIEW OF THE WORK PLAN

- The draft work plan and the pending items list were discussed and updated accordingly copies attached.
- It was noted that the quarterly financial outturn reports would be added to the work plan once publication dates had been confirmed.
- The Scrutiny Committee proposed holding an additional meeting before the Cabinet meeting being held on the 15th August 2023 so that they could review Part

1 of the Leisure Procurement Process. The Chief Executive informed the committee that dates/timings would need to be checked before a meeting was arranged to ensure that the information the committee required for its meeting would be available.

11 ELECTION OF REPRESENTATIVES

- The Chair confirmed that the Scrutiny Committee required a substitute representative to attend meetings of the Leicester, Leicestershire and Rutland (LLR) Joint Health Scrutiny Committee held three times a year in Leicester.
- The substitute member would only be required to attend if either the Chair (Councillor Ross) or the Vice Chair (Councillor Stephenson) were unable to attend.
- The next meeting of the LLR Joint Health Scrutiny Committee would be held on Monday, 18th September, 2.00 5.00 p.m. at County Hall.
- Councillor R Powell nominated Councillor T Carr as the substitute representative and this was seconded by Councillor K Payne.

RESOLVED

That the Committee:

a) **APPROVED** Councillor T Carr as the substitute member to the Leicester, Leicestershire and Rutland Joint Health Scrutiny Committee for 2023-2024.

---oOo---Councillor A Johnson joined the meeting at 7.37 p.m. ---oOo---

The Chair proposed to take Agenda Item 14 before Agenda Items 12 & 13 and this was agreed by the Scrutiny Committee.

14 GROUP AND PANEL UPDATES

A. ECONOMIC STRATEGY TASK AND FINISH GROUP

The notes from the meeting of the Economic Strategy Task and Finish Group held on the 26th June 2023 were reviewed. During the discussion, the following points were noted:

- The 'summary' in the notes detailed the Task and Finish Group's recommended amendments to the final Economic Development Strategy.
- A further meeting of the Task and Finish Group had been proposed after the 24th
 July to review further information.
- It was stated that the Task and Finish Group had done a comprehensive job and that this had been an excellent example of partnership working between the Portfolio Holders, Officers and Members for the Scrutiny Committee to add value to Council services.

RESOLVED

That the Committee:

a) **APPROVED** that the summary of the recommended amendments to the Economic Development Strategy, as detailed in the notes from the meeting of the Economic

- Strategy Task and Finish Group held on the 26th June 2023, be sent to Cabinet for their consideration
- b) **APPROVED** that any further comments from a future meeting of the Task and Finish Group should be sent directly to Cabinet for their consideration.

B. ASSET REVIEW TASK AND FINISH GROUP

The draft Terms of Reference for the proposed Asset Review Task and Finish Group were reviewed. During the discussion, the following points were noted:

- The date for the Task and Finish Group to receive the relevant papers should be included in the proposed timescales.
- The Chief Executive stated that an All Members' Briefing would be held to present a background overview of the Asset Review and that the proposed timescales for the Task and Finish Group would be amended.
- Following the All Members' Briefing, the Scrutiny Committee would then identify
 how it could add value to the asset review process and confirm the methodology
 and timelines.
- The recommendations of the Scrutiny Committee could then be made to Cabinet before a final decision would be made by full Council.
- Councillor K Payne nominated Councillor R Powell as the Chair of the Asset Review Task and Finish Group and this was seconded by Councillor S Lambert.
- Councillor D Wilby nominated Councillor K Payne as the Vice Chair of the Asset Review Task and Finish Group and this was seconded by Councillor T Carr.
- The Chair informed the committee that Councillor S Harvey had confirmed that she would like to be a member of the Task and Finish Group.

RESOLVED

That the Committee:

- a) **APPROVED** Councillor S Powell as the Chair of the Asset Review Task and Finish Group
- b) **APPROVED** Councillor K Payne as the Vice Chair of the Asset Review Task and Finish Group.
- c) **APPROVED** Councillors S Harvey, N Begy and S Lambert as members of the Asset Review Task and Finish Group.

12 CORPORATE PERFORMANCE: ANNUAL PROGRESS REPORT 2022-2023

Report No. 106/2023 was received from Councillor Andrew Johnson, Deputy Leader and Portfolio Holder for Resources. During the discussion, the following points were noted:

- Councillor Johnson confirmed that he had received questions/comments from the Scrutiny Committee prior to the meeting and details of these, along with the relevant responses, would be published with the minutes.
- The report detailed the performance for the first year of the new Corporate Strategy but 'trends' would be shown in future reports.
- Members would also continue to receive the Quarterly Performance Reports which would identify trends on a quarterly position.
- The Chief Executive informed members that a lot of positives were identified within the report and agreed with Members that recognition and better communication

with the public was needed regarding the Council's successes with equal emphasis on the service receivers as well as the service deliverers.

RESOLVED

That the Committee:

a) **NOTED** the contents of the annual report and the performance of the Council over the last year as set out in Report No. 87/2023

---oOo---Kevin Quinn left the meeting at 8.24 p.m. ---oOo---

13 FINANCIAL OUTTURN POSITION 2022-2023

Report No. 107/2023 was received from Councillor Andrew Johnson, Deputy Leader and Portfolio Holder for Resources and was presented by Kirsty Nutton, Strategic Director for Resources (s.151 Officer). During the discussion, the following points were noted:

- Members of the Scrutiny Committee had submitted comments and queries to Councillor A Johnson prior to the meeting and details of these, along with the relevant responses, would be published with the minutes.
- Councillor K Payne queried how the Council would evidence that it was delivering against the Financial Sustainability Strategy.
- The Strategic Director of Resources informed members that the report detailed the impact on the medium term financial strategy (Section 3.11).
- It was noted that there was still uncertainty regarding central governance funding but that the Quarterly Financial Outturn Reports would contain narrative information as well as data.
- An enhanced budget setting process was in place to ensure the Council and its services remained sustainable.

RESOLVED

That the Committee:

a) **NOTED** the contents of the 2022/2023 revenue and capital outturn report as set out in Report No. 104/2023.

15 SCRUTINY IMPROVEMENT PLAN: DRAFT

- The Scrutiny Improvement Plan, drafted by the Scrutiny Officer, was received and reviewed by the Committee.
- There were no questions or comments from members of the Scrutiny Committee.
- The Chair confirmed that he, with the support of the Scrutiny Officer, would produce a final version of the Scrutiny Improvement Plan for approval at a meeting of the Strategic Overview and Scrutiny Committee.

16 ANY URGENT BUSINESS

There was no urgent business.

17 DATE OF NEXT MEETING

Thursday, 21st September 2023 at 7.00 p.m. in the Council Chamber.

The Chair declared the meeting closed at 8.48 pm.

STRATEGIC OVERVIEW AND SCRUTINY COMMITTEE: RECOMMENDATIONS AND OUTCOMES

| MEETING DATE | REPORT TITLE | RECOMMENDATIONS | OUTCOMES |
|-----------------|---|---|---|
| 13.07.23 | Economic Strategy Task and Finish Group | Recommendations for amendments to the Economic Development Strategy: The county of Northamptonshire should be included as one of Rutland's neighbouring authorities as well as Nottinghamshire, Greater Lincolnshire, Leicestershire and Cambridgeshire. The strategy should include a statement communicating Rutland's unique selling point, identifying why businesses should locate in Rutland and what the benefits would be. The strategy needed to identify what companies were actually looking for when they were thinking about locating their business to a particular location/county. Explanations within the strategy should be less technical so that the information would be more easily understood by Cabinet and the general public. Rutland County Council's role in the delivery of the economic development strategy needed to be identified. The phrase 'What could Rutland's economy look like in 2040?' should be amended to state, 'What should Rutland's economy look like in 2040?' The strategy should identify Rutland County Council as an exemplar for other areas as a sustainable rural economy. | The Chair confirmed that the Task and Finish Group had been involved since the early stages of the process of preparing the strategy, and that the suggestions would be taken into consideration during the drafting of the strategy which was due for consideration by Cabinet in October. |

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Strategic Overview and Scrutiny Committee Work Plan 2023-24 v3

| | Welcome and Apologies |
|-----------------------|--|
| | Record of Meeting |
| | Actions Arising |
| | Declarations of Interest |
| | Petitions, Deputations and Questions |
| | Questions with Notice from Members |
| Standing Agenda Items | Notices of Motion from Members |
| Standing Agenda items | Consideration of Any Matter Referred to the Committee in Relation to |
| | the Call-In of a Decision |
| | Scrutiny Recommendations/Outcomes (when required) |
| | Review of the Work Plan |
| | Group/Panel Updates |
| | Any Urgent Business |
| | Date of Next Meeting |

| Meeting Date | Proposed Item | Reason/ Format | Author |
|-------------------------------|---|-----------------------|--|
| Duto | Election of Vice-Chair | Statutory Decision | |
| | Confirmation of Co-opted Members | Statutory Decision | |
| 15 th June 2023 | LLR Joint Health Scrutiny Committee: Confirmation of Representation | Delegated Decision | |
| | Scrutiny Annual Report 2022-23 | Statutory Report | Chair / Vice Chair / Scrutiny Officer |
| | Annual Work Plan | Statutory Report | |
| | Scrutiny Improvement Plan | Discussion | Chair / Scrutiny Officer |

| Meeting Date | Proposed Item | Reason/ Format | Author |
|----------------------------------|------------------------------------|-------------------|--------------------------------|
| | LLR Joint Health Scrutiny | Delegated | |
| | Committee: Confirmation of | Decision | |
| | Substitute Member | | |
| | Corporate Performance: Annual | Statutory | Head of Corporate Services |
| | Progress Report 2022-2023 | Report | |
| Financial Outturn Position 2022- | | Statutory | Strategic Director of |
| 13 th July | 2023 | Report | Resources |
| 2023 | Scrutiny Improvement Plan: Draft | Report | Chair / Scrutiny Officer |
| | Group/Panel Updates | | |
| | Economic Strategy Task and Finish | Report | Chair of the Task and Finish |
| | Group: feedback from final meeting | | Group |
| | | | |
| | Asset Review Task and Finish | Terms of | Strategic Director of Places & |
| | Group | Reference | Head of Property Services |

| Meeting Date | Proposed Item | Reason/ Format | Author |
|---------------------------------------|--|-------------------------------|---|
| 21 st September 2023 | SEND Programme Update (inc. SEND Inspection Outcome, SEND governance changes & Delivering Better Value Programme) Transport Network Review Business Case | Report & Presentation Report | Strategic Director of Children and Families Strategic Director of Places & Acting Senior Transport Manager |
| | Group/Panel Updates Economic Strategy Task and Finish Group: final report | Report | Chair of the Task and Finish Group |

| Meeting | Proposed Item | Reason/ | Author |
|------------------|----------------------------------|-----------|----------------------------|
| Date | | Format | |
| | Corporate Performance – Mid Year | Statutory | Head of Corporate Services |
| 23 rd | | Report | (Kevin Quinn) |
| November | Group/Panel Updates | Report | Chair of Task and Finish |
| 2023 | Asset Review Task and Finish | | Group |
| | Group: Final Report | | - |

| Meeting | Proposed Item | Reason/ | Author |
|------------------|----------------------------------|-----------|-----------------------|
| Date | | Format | |
| 25 th | Scrutiny of the Budget | Statutory | Strategic Director of |
| | Draft Revenue and Capital Budget | | Resources |
| January 2024 | 2023/24 | | |
| _ | Scrutiny of the Budget | Statutory | Strategic Director of |
| [BUDGET] | Fees and Charges 2023/24 | | Resources |

| Meeting Date | Proposed Item | Reason/ Format | Author |
|-----------------------------|--------------------------|-------------------|---|
| 8 th February | CQC Inspection Framework | Update Report | Strategic Director of Adults and Health and Adult Social Care Principal Social Worker and Quality Lead |
| 2024 | Local Plan (Date tbc) | Report | Strategic Director of Places & Planning Policy and Housing Manager |

| Meeting | Proposed Item | Reason/ | Author |
|--------------------------------|--------------------------|---------|--|
| Date | | Format | |
| 21 st March 2024 | Local Plan (Date tbc) | Report | Strategic Director of Places & Planning Policy and Housing Manager |

| Meeting | Proposed Item | Reason/ | Author |
|------------------------------|----------------------------------|-----------|--------|
| Date | | Format | |
| | Election of Vice-Chair | Statutory | |
| 22rd Mov | | Decision | |
| 23 rd May 2024 | Confirmation of Co-opted Members | Statutory | |
| DATE TBC | - | Decision | |
| | LLR Joint Health Scrutiny | Delegated | |
| | Committee: Confirmation of | Decision | |

| Representation | (TBC) | |
|--------------------------------|-----------|------------------|
| Scrutiny Annual Report 2022-23 | Statutory | Scrutiny Officer |
| | Report | • |
| Annual Work Plan | Statutory | |
| | Report | |



Pending Items for Scrutiny Work Plan 2023/2024 (Updated: 9 August 2023)

The Scrutiny Work Plan outlines the areas of work which are expected to be scrutinised over the coming months/year by or on behalf of the Council's Scrutiny function and any Panels/Task and Finish Groups convened for review work.

Topics added to the work plan will have expected outcomes to add value to the services delivered by the Council and its partners and/or improve the quality of lives of Rutland residents. It is recognised that there is a need for flexibility in the work plan so as to allow relevant issues to be dealt with when they arise.

Scrutiny should always link back to the Council Corporate Strategy so that it is scrutinising whether the Council is meeting its strategic aims. Scrutiny should use effective processes to select topics that will contribute towards the best possible work plan for Scrutiny. This means looking at and using sources of information that may help them to choose the right topics.

Successful Scrutiny is about looking at the right topic in the right way and Members will need to be selective whilst also being able to demonstrate <u>c</u>lear arguments in favour of including or excluding topics.

9

A common pitfall for Scrutiny can be the inclusion of topics on the work plan that are unmanageable, of limited interest to the community, purely for informational purposes, have few outcomes and fail to 'add value' to the work of the Council or the wellbeing of the community.

The selection and prioritisation of topics is critical to the effectiveness of Scrutiny so processes are in place to ensure clearer focus, particularly in poor or weak areas of performance or major issues of concern to the wider community. It is not possible to include every topic suggested as Scrutiny has limited time and resources and therefore workplans need to be manageable.

Does it stand up to the PAPER test?

- Public interest is the matter of concern to residents?
- Ability to have an impact can Scrutiny influence and change things?
- Performance is it an underperforming area or service?
- Extent does it affect a number of residents or a large geographic area?
- Replication is it a new matter? i.e. not discussed in the past 6 months or currently being dealt with

| | PENDING ITEMS FOR SCRUTINY WORK PLAN: UPDATED 09.08.23 | | | | | |
|---------------------|--|----------------------|--|---|---------------------|----------|
| Timescale (approx.) | Suggested Topics | Directorate | Lead Officer(s) | Notes | Corporate Aim | Decision |
| Sept 2023 | Health | Adults and Health | Strategic Director of Adults and Health | Public Interest Committee can exercise statutory health powers to call in those responsible for delivery and hold them to account for implementation of health in Rutland but specific area(s) of health would need to be identified. Timings would need to be flexible to fit around specified deadlines. Draft Proposal Form to be finalised for discussion/approval by the Committee in September. | Healthy and Well | |
| Sept / Oct | Leisure | Places | Strategic Director of Places & Head of Culture and Registration (Robert Clayton) | Public Interest Part 1 of the leisure procurement process closed on Friday, 14.07.23. The outcome of Part 1 of the process would be considered by Cabinet on 15.08.23. Depending on the outcome of Part 1 of the leisure procurement process, the Scrutiny Committee could undertake some forward-thinking policy development on principles of leisure. The Corporate Leadership Team (CLT) would be able to provide Scrutiny Committee with clearer details including timings regarding possible scrutiny options following the Cabinet meeting on the 15.08.23. | Healthy and Well | |
| Oct. 2023 | Access to NHS Dental Services: Update | Adults and Health | NHS England - Dental | Public Interest Update to be requested from NHS England for Oct 2023. National issue. Item not to be discussed at Scrutiny Committee | Healthy and Well | |

| | PENDING ITEMS FOR SCRUTINY WORK PLAN: UPDATED 09.08.23 | | | | | |
|---|--|-------------|---|---|---|----------|
| Timescale (approx.) | Suggested Topics | Directorate | Lead Officer(s) | Notes | Corporate Aim | Decision |
| | | | | as scrutiny would have little influence or ability to change things. Update report to be shared with Scrutiny Committee members for communication with residents. | | |
| Dec. 2023 | Customer | Resources | Strategic Director of Resources and Head of IT and Customer Services (Andy Nix) | Public Interest A possible impact assessment study could be done by the Scrutiny Committee towards the end of 2023. Corporate Leadership Team (CLT) to advise the Scrutiny Committee nearer the time. | A Modern and Effective Council | |
| Late 2023/24 or Early 2024/25 | Waste | Places | Strategic Director of Places & Head of Safe and Active Public Realm (Angela Culleton) | Scrutiny Committee would have little to add at this stage following the extension of the waste contract. Scrutiny Committee to be involved in the next procurement stage. Corporate Leadership Team (CLT) to advise the Scrutiny Committee nearer the time. | Sustainable Lives | |
| Feb. 2024 | Charging for Care and Support Policy | Resources | Strategic Director of Resources | Public Interest and Extent Cabinet will be asked to approve a public consultation (17/10/2023) to run from 1/11/2023 to 24/1/2024. The results of which would be available for scrutiny to review on 8/2/2024. Approval for the new policy will be sought at Council on 25/3/24. | Healthy and Well | |
| TBC | Safety on our Highways | Places | Strategic Director of Places | Public Interest Community Speedwatch was working effectively. Issue was being dealt with by the Community Safety Partnership. Scrutiny Committee to review the 'Satisfaction Survey' when published by the | A County for Everyone | |

| | PENDING ITEMS FOR SCRUTINY WORK PLAN: UPDATED 09.08.23 | | | | | |
|-----------|--|-------------|-----------------|--|-----------|----------|
| Timescale | Suggested Topics | Directorate | Lead Officer(s) | Notes | Corporate | Decision |
| (approx.) | | | | | Aim | |
| | | | | Leicestershire Police to identify areas (if any) | | |
| | | | | for scrutiny. | | |



Strategic Overview and Scrutiny Committee Proposal Form

(This form should be completed when proposing an item for discussion at the Strategic Overview and Scrutiny Committee and sent to democraticservices@rutland.gov.uk)

Note: The matters detailed below have not yet received any detailed consideration and the Strategic Overview and Scrutiny Committee reserves the right to reject suggestions for scrutiny that fall outside the County Council's remit.

| PROPOSER'S NAME | Andrea Grinney |
|--------------------|--------------------------------------|
| DATE OF REFERRAL | 7/8/2023 |
| TOPIC | Charging for Care and Support Policy |

What needs to be scrutinised and why?

The new draft policy for Charging for Care and Support and the results of the public consultation prior to approval by Council.

Cabinet is being asked to approve a public consultation (17/10/2023) to run from 1/11/2023 to 24/1/2024. The results of which would be available for scrutiny to review on 8/2/2024. Approval for the new policy will be sought at Council on 25/3/24.

| Is the matter of concern to residents/local businesses/ partners and/or stakeholders? | YES |
|---|-----|
| Does the matter relate to an underperforming service or area? | NO |
| Does the matter affect many residents, a specific group or a large geographical area of the County? | YES |
| (if 'yes' please give an indication of the size of the affected group or area) | |

,

c400 service users who pay for care and support or via a Direct Payment.

| | the matter linked to the Council's Corporate Strategy? 'yes' please X which priority/priorities apply) | YES |
|----|---|-----|
| | A SPECIAL PLACE: Sustaining a vibrant rural county that harnesses the enterprise of its businesses, the ambition and creativity of its residents, and the passion of its local communities. | |
| 2. | SUSTAINABLE LIVES: Living sustainably and combatting the climate crisis through the power of choice, the removal of barriers, and real collective action. | |
| 3. | HEALTHY AND WELL: Promoting health, happiness and wellbeing for people of all ages and backgrounds. | Х |
| | A COUNTY FOR EVERYONE: Celebrating diversity and ensuring everyone has the opportunity to live well, be heard and overcome any challenges they may face. | Х |
| | A MODERN AND EFFECTIVE COUNGIL: Transforming the way we | X |

| work to deliver effective and efficient services fit for the future. | |
|--|----|
| To your knowledge is anyone else looking at this matter? | NO |
| | |

(If 'yes', please say who is looking at it)

What evidence has been gathered and what additional evidence needs to be gathered for the Strategic Overview & Scrutiny Committee to make an informed recommendation?

A public consultation will gather the view of current service users as well as the wider community to enable officers to draft a new policy.

What do you want the Committee to achieve?

(List the main points the report should cover)

- 1. Scrutiny of the draft new policy to ensure it is fit for purpose and meets the aims and objectives set out in the report
- 2. Scrutiny of the public consultation responses to ensure the new policy meets with public expectations, as far as is practicable and reasonable

What degree of priority is this issue?

3 = Medium



Strategic Overview and Scrutiny Committee Proposal Form

(This form should be completed when proposing an item for discussion at the Strategic Overview and Scrutiny Committee and sent to democraticservices@rutland.gov.uk)

Note: The matters detailed below have not yet received any detailed consideration and the Strategic Overview and Scrutiny Committee reserves the right to reject suggestions for scrutiny that fall outside the County Council's remit.

| PROPOSER'S NAME | Councillor Ramsay Ross & Councillor Lucy Stephenson | | | | | |
|---------------------------------------|--|--|--|--|--|--|
| DATE OF REFERRAL | 15 th August 2023 | | | | | |
| TOPIC | Oversight provided by the Rutland Health and Wellbeing Board in the development of the plan for future health service provision for Rutland residents. | | | | | |
| What needs to be scrutinised and why? | | | | | | |

A high-level review of all of the Joint Forward Plans of the respective Integrated Care Boards in the East Midlands (July 2023) establishes that, typically, planned activities tend to be set out as aspirations, rather than specific actions. This is not uniformly the case. This might be acceptable for public presentation if the Rutland Health and Wellbeing Board could be confident that these were underpinned by detailed delivery plans, as some evidence, but Leicester, Leicestershire and Rutland does not. None of the plans extends the principle of integration of service delivery beyond their physical boundaries; an issue of concern for Rutland. (These notes can be provided.)

| Is the matter of concern to residents/local businesses/ partners | YES |
|--|-----|
| and/or stakeholders? | |
| Does the matter relate to an underperforming service or area? | YES |
| | |
| Does the matter affect many residents, a specific group or a large | YES |
| geographical area of the County? | |
| (if 'yes' please give an indication of the size of the affected group or area) | |

(if 'yes' please give an indication of the size of the affected group or area)

| Is the matter linked to the Council's Corporate Strategy? | YES |
|---|-----|
| (if 'yes' please X which priority/priorities apply) | |
| 1. A SPECIAL PLACE: Sustaining a vibrant rural county that harnesses | |
| the enterprise of its businesses, the ambition and creativity of its | |
| residents, and the passion of its local communities. | |
| 2. SUSTAINABLE LIVES: Living sustainably and combatting the climate | |
| crisis through the power of choice, the removal of barriers, and real | X |
| collective action. | |
| 3. HEALTHY AND WELL: Promoting health, happiness and wellbeing for | |
| people of all ages and backgrounds. | X |
| 4. A COUNTY FOR EVERYONE: Celebrating diversity and ensuring | |
| everyone has the opportunity to live well, be heard and | |
| 5. overcome any challenges they may fage. | |

| work to deliver effective and efficient services fit for the future. To your knowledge is anyone else looking at this matter? | NO |
|--|----|
| | |

(If 'yes', please say who is looking at it)

What evidence has been gathered and what additional evidence needs to be gathered for the Strategic Overview & Scrutiny Committee to make an informed recommendation?

See also What needs to be scrutinised and why?

A review of papers presented to the Rutland Health and Wellbeing Board since January 2021 (the date of commencement of the present phase of a Health Plan for Rutland) establishes that little substantive detail on the future service provision for Rutland has been provided by the Integrated Care Board.

This has meant that the objectives set by the Rutland Health and Wellbeing Board in April 2022 cannot be readily related to the Integrated Care Board's 5-year Joint Forward Plan, as published in June 2023.

The supporting details, in terms of services and timing, will be developed over c.12+mths and it may be assumed, given the financial years involved, that progress should have been made by the Integrated Care Board in detailing these services by April 2024.

(It is important to note that the financial year 2024/25 is the second year of the 5-year Joint Forward Plan).

What do you want the Committee to achieve?

(List the main points the report should cover)

In two parts:

- i) To establish how the Rutland Health and Wellbeing Board intends to exercise oversight of the development and progressing of those activities necessary for any actionable plan for health services in Rutland.
- ii) To invite the Integrated Care Board to present its detailed work plan, as it relates to Rutland, for the next 18 months to 2 years of the 5-year Joint Forward Plan.
- iii) To make recommendations, if any, to the Rutland Health and Wellbeing Board as to how its oversight might be exercised. This may be in the form of a plan setting out: the 'What' (Level 1 or key activities); the 'When'; and the 'Who'. The constituent members of the Rutland Health and Wellbeing Board may be requested to provide information to allow the population of such a plan and enable highlighting of those inter-dependencies that exist in their progressing of activities.
- iv) To identify a completion date that will permit the publication of a summary plan to residents.

What degree of priority is this issue?

Given the previous lack of progress, this is considered to be of High (2) priority.

1 = Urgent **2 = High** 3 = Medium 4 = Low

Report No: 138/2023 PUBLIC REPORT

SCRUTINY COMMITTEE

21 September 2023

SEND PROGRAMME UPDATE

Report of the Strategic Director of Children and Families

| Strategic Aim: H | ealthy and well | | | | |
|----------------------------------|-----------------|--|---|--|--|
| Exempt Information | | No | | | |
| Cabinet Member(s Responsible: | 3) | Cllr T Smith, Portfolio Holder for Children's Services | | | |
| Contact Officer(s): | | caffrey , Head of Early SEND and Inclusion | 01572 720943 bcaffrey@rutland.gov.uk | | |
| Ward Councillors | | | | | |

DECISION RECOMMENDATIONS

That the Committee:

- 1. Notes the Area SEND inspection outcome and the Delivering Better Value (DBV) Programme progress.
- 2. Advises on how the Committee wish to be involved in the progress of the Delivering Better Value Implementation Plan.

1. PURPOSE OF THE REPORT

- 1.1. To inform Committee of the outcome and present the findings of the Area SEND inspection and recommendations for future development.
- 1.2. To raise awareness of the Department for Education (DfE) 'Delivering Better Value' Programme and the high needs block funding position.
- 1.3. To inform Committee of the 'Delivering Better Value' implementation plan and promote discussion about how it will be delivered.

2. BACKGROUND AND MAIN CONSIDERATIONS

2.1. Rutland County Council and Leicester, Leicestershire, and Rutland Integrated Care Board (ICB) are jointly responsible for the planning and commissioning of services for children and young people with SEND. This Local Area Partnership was inspected by Ofsted and the Care Quality Commission (CQC) in May 2023. The purpose of the inspection was to evaluate the effectiveness of arrangements for children and young

- people with SEND and recommend where any improvements could be made across all education, social care and health services working in the Rutland area.
- 2.2. The inspection looked closely at what it is like to be a child or young person with SEND in Rutland. Inspectors spoke directly to children and families, as well as professionals who are responsible for leading and delivering local services, including Rutland County Council, schools, and providers of health services, such as Leicestershire Partnership NHS Trust. The inspectors determined that: "The local area partnership's arrangements typically lead to positive experiences and outcomes for children and young people with special educational needs and/or disabilities (SEND)" (Appendix A).
- 2.3. The inspection highlighted the following areas for improvement:
 - ICB leaders should ensure that they set measurable targets to reduce waiting times and provide effective support for children and young people awaiting neurodevelopmental and mental health assessments.
 - ICB leaders should ensure that specialist health needs for 'service children' and those who access a general practice outside of Rutland are assessed and met.
 - Leaders across the partnership must ensure that they work together to further improve their joint planning and oversight arrangements using robust data.
- 2.4. The DBV Programme is commissioned by the DfE and supports 55 Local Authorities (LA), and their local systems to identify the highest impact changes that each system involved can make to better support their local children with SEND and make plans to implement those changes. The programme places children and young people with SEND at the centre of the approach and decision making. The implementation plans will build on existing initiatives and address the underlying challenges in each LA's high needs systems.
- 2.5. The Programme involves local partners, parent and carers and our front-line staff and ensures the programme is underpinned by a comprehensive data-driven and evidence-led diagnostic. Rutland has completed the diagnostic phase and has submitted its application for an implementation grant offered by DfE. (Ref: DBV presentation).

3. ALTERNATIVE OPTIONS

3.1. Not applicable.

4. FINANCIAL IMPLICATIONS

- 4.1. There are no direct implications from the decisions request in the report. The financial information below gives financial context to SEND within Rutland
- 4.2. The position as at the end of financial year 2022/23 on the Dedicated Schools Grant is as per the table below.

| Dedicated Schools Grant (DSG) | Schools £000 | High Needs £000 | Early Years £000 | Central Schools £000 | Total £000 |
|-------------------------------------|-----------------|-----------------------|------------------------|----------------------------|---------------|
| (Surplus) / Deficit from 2021/22 | (1) | 1,257 | (107) | (69) | 1,081 |
| DSG Allocations prior to recoupment | (28,367) | (5,272) | (1,718) | (184) | (35,540) |
| Transfer between blocks | 142 | (142) | - | _ | - |
| Academy Recoupment | 26,348 | 310 | - | - | 26,658 |

28

| Total Funding | (1,877) | (5,104) | (1,718) | (184) | (8,882) |
|--|---------|---------|---------|-------|---------|
| Expenditure in Year | | | | | |
| Schools' allocations | 1,882 | _ | - | _ | 1,882 |
| Nationally Agreed School Licences | _ | - | - | 41 | 41 |
| Admissions Service- staffing costs | _ | - | - | 61 | 61 |
| Statutory & Retained Duties | _ | - | - | 65 | 65 |
| Education for under 5's | _ | - | 83 | - | 83 |
| 3 & 4 Year Old Funding | - | - | 1,519 | - | 1,519 |
| 2 Year Old Funding | _ | - | 115 | - | 115 |
| SEN Funding Maintained Schools and Academies | - | 3,033 | - | - | 3,033 |
| SEN Funding Post 16 | - | 159 | - | - | 159 |
| SEN Recovery Plan Expenditure | - | 246 | - | - | 246 |
| SEN Funding - Independent Special Schools | - | 1,113 | - | - | 1,113 |
| SEN Funding EOTAS & Tuition | _ | 569 | - | - | 569 |
| SEN Staff Recharge | _ | 197 | - | - | 197 |
| Early Years Inclusion (SENIF) | _ | 45 | - | - | 45 |
| Total Expenditure | 1,882 | 5,362 | 1,717 | 167 | 9,128 |
| (Under) / Overspends in 2022/23 | 5 | 258 | (1) | (17) | 245 |
| (Surplus) / Deficit to 2023/24 | 4 | 1,515 | (108) | (86) | 1,325 |
| SEN = Special Educational Needs | | | | | |

- 4.3. The DBV implementation plan sets out key priority actions specific to Rutland, including addressing recommendations set out in the CQC and Ofsted report, for example, improved and robust data to inform effective commissioning and strategic planning, which will be underpinned by £1m grant from DfE.
- 4.4. The SEND Recovery Plan initiatives currently mandated and funded via School's Forum will be continued. Sustainable positive SEND system change and development will be a key measure of success of the DBV programme.

5. LEGAL AND GOVERNANCE CONSIDERATIONS

- 5.1. The Rutland Area SEND Strategic Partnership Board provides leadership in delivering a Programme in support of SEND strategic partnership planning, the Delivering Better Value Programme and utilising the DfE SEND Capital funding in support of outcomes for children and young people in Rutland (Appendix B).
- 5.2. The Partnership Board, through co-production with the SEND community, will revise the current Rutland SEND and Inclusion Strategy informed by the findings of the CQC and Ofsted inspection process, and the priorities identified in the DBV Implementation Plan, and will reflect the direction set by the national SEND and Alternative Education Plan.

6. DATA PROTECTION IMPLICATIONS

6.1. None

7. EQUALITY IMPACT ASSESSMENT

7.1. Not required as report is for information only.

8. CONCLUSION AND SUMMARY OF REASONS FOR THE RECOMMENDATIONS

- 8.1. The Committee should note the excellent inspection outcome and the high level of service children and young people with SEND experience in Rutland.
- 8.2. The Committee should advise how they wish to be involved in the progress of the Delivering Better Value Implementation Plan.

9. BACKGROUND PAPERS

9.1. None

10. APPENDICES

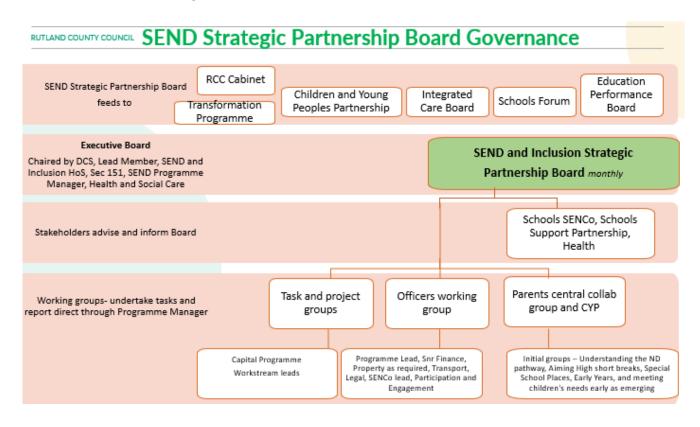
- 10.1. Appendix A Area SEND Inspection Report.
- 10.2. Appendix B SEND Governance Structure.

A Large Print or Braille Version of this Report is available upon request – Contact 01572 722577

APPENDIX A: AREA SEND INSPECTION OF RUTLAND LOCAL AREA PARTNERSHIP

https://files.ofsted.gov.uk/v1/file/50225252

APPENDIX B – SEND Governance Structure





Area SEND inspection of Rutland Local Area Partnership

Inspection dates: 15 to 19 May 2023

Date of previous inspection: 10 to 14 July 2017

Inspection outcome

The local area partnership's arrangements typically lead to positive experiences and outcomes for children and young people with special educational needs and/or disabilities (SEND). The local area partnership is taking action where improvements are needed.

The next full Area SEND inspection will be within approximately 5 years.

Ofsted and CQC ask that the local area partnership updates and publishes its strategic plan based on the recommendations set out in this report.

Information about the local area partnership

Rutland County Council and Leicester, Leicestershire and Rutland Integrated Care Board (ICB) are jointly responsible for the planning and commissioning of services for children and young people with SEND in Rutland. This is a small local authority, and many of the acute health services and further education providers are located outside of Rutland.

There have been changes to the local area SEND leadership since the last inspection. A new director of children's services has been appointed. The commissioning of health services changed across England in 2022. On 1 July 2022, Leicester, Leicestershire and Rutland ICB became responsible for the commissioning of health services in Rutland.

The local authority commissions full-time alternative provision for children and young people through its inclusion team. The provision includes a combination of one-to-one tuition and part-time placements in unregistered alternative provision. The local authority maintains suitable oversight of these placements. This offer provides support for some pupils whose health needs have led to extensive periods of non-attendance at mainstream secondary schools. Additionally resourced provision in mainstream primary and secondary schools provides support for pupils with social, emotional and mental health needs as well as those with communication and interaction needs.



What is it like to be a child or young person with SEND in this area?

Children's and young people's voices are heard and acted on. Groups such as the Rutland disabled youth forum have contributed significantly to the review of the 'local offer'. The local authority's pledge to parents and carers to improve communication has led to more parents feeling that their voice is heard. The voice of the child and young person as well as their parents comes across strongly in most education, health and care (EHC) plans.

Most children and young people in Rutland benefit from an early and effective identification of their additional needs. Health visitors consistently deliver the five mandated developmental checks as part of the healthy child programme. This provides for the effective identification of any unmet needs. High-quality inclusion support for practitioners in the early years provides them with the confidence to identify and assess children's needs. Those families who require support through early help are typically identified in a timely way. Social workers provide welcome support and information for parents about how to manage and provide for the emerging needs of their children.

Children and young people benefit from an effective school support programme. There has been a significant improvement in the identification and assessment of the needs of children and young people in mainstream schools. For example, pupils who require it benefit from access to speech and language therapy within a few weeks. The anxiety related non-attendance project has led to the accurate identification and coherent support of children's and young people's mental health needs.

Children and young people are well supported by targeted coaching through the local area's 'thriving through change' approach. This is helping children and young people with SEND understand and prepare for changes in their education, including when moving to alternative provision or post-16 settings. This helps to provide a settled start to their new education provision.

Effective and timely preparation for adult life equips children and young people with the skills and knowledge they need for their next steps in education or employment. Where young people with SEND need support from adult social care, teams work closely together to ensure that they experience a smooth transition to their next social worker. This was highlighted by parents expressing views that their children are 'thriving' and 'living their best possible life' due to the support they receive.

Children and young people with SEND achieve typically positive outcomes across education, health and care. Many achieve excellent educational results. Their placements are ambitious and meet their needs. The number of those who progress into further education or employment is high.

Many more children and young people now access their education close to where they live. This allows them to participate in community activities. 'Aiming higher' programmes and personal assistants enable young people to enjoy activities with their friends.



However, due to long waiting times, there is limited access to overnight short break activities, which leads to some children, young people and families' needs not being met.

Some children and young people with SEND are waiting too long for some specialist health assessments, according to national guidance, including those waiting on the neurodevelopmental pathway and child and adolescent mental health services.

What is the area partnership doing that is effective?

- Leaders are ambitious for children and young people with SEND. They have a vision to remove barriers to opportunity, to improve equality of access and to enable children and young people to achieve their maximum potential. The introduction of the targeted school support programme is an example of how leaders are realising this vision.
- All partners are committed to improving local services to meet individual needs. They listen to key stakeholders and make changes based on their input, such as redesigning the local offer website to make it more accessible. School leaders have a shared ambition for an inclusive approach to SEND provision across schools in Rutland, which allows more pupils to access education locally.
- Education and social care leaders know the families they support well and understand the issues they face. They are able to respond quickly to the changing needs of families. Leaders have improved their response to parents' requests for EHC plan assessments. All assessments are completed within statutory timescales. Leaders have ensured that additional training for staff on the SEND panel has led to more accurate assessments and to less parents having to challenge the decisions they make.
- Leaders from across the partnership have high aspirations for looked after children who have SEND. Their knowledge of these children and their commitment to them help to ensure that the needs of this vulnerable group remain a high priority. Relationships between social workers and families are strong. Children and young people known to social care benefit from regular multi-agency meetings, in which their plans are reviewed and amended where required.
- Leaders have provided training to practitioners to ensure that EHC plans more accurately represent children's and young people's needs and aspirations. The quality of these plans has improved as a result. Social workers and health professionals work closely with children and young people, including those who do not use words to communicate, to ensure that plans reflect their needs and wishes. Practitioners make sure that most plans are regularly updated with accurate information and their current targets.
- Leaders have introduced the school support programme across all primary and secondary schools. This programme has transformed the provision for pupils at the SEND support level. Pupils now have timely assessments and early interventions from health professionals, which means they can continue to access and benefit from their school placement.



- The dynamic support register (DSR) has been mapped against the minimum standards. The team's responsiveness in arranging care, education and treatment reviews is a strength. Leaders have ensured that the DSR is underpinned by an effective risk management process. The risk ratings give clear indications of needs and suggested actions for practitioners working with the children and young people. This support means that more of the needs of children and young people can be met without admission to hospital.
- The members of the teen health team carry out effective, bespoke packages of care and support during their one-to-one sessions with young people. The sessions follow evidenced-based practice to ensure that young people's individual needs are met, for example advice and support for healthy eating, exercise, relationships, drugs and alcohol, emotional well-being and happiness. Young people receiving this support comment positively about the progress they are making as a result of these sessions.
- Leaders have successfully commissioned effective alternative provision as well as additionally resourced provision in mainstream schools. Pupils accessing these provisions speak positively about the tailored support they receive and how it leads to the achievement of their targets and successful preparation for their next steps. Leaders regularly check the quality of the alternative provision they commission to ensure that it continues to meet the needs of all young people. Leaders have developed strong working relationships with key providers, which ensures effective sharing of information.
- Partnership leaders are starting to work more closely together to evaluate provision. Their recent joint review, with the parent carer forum, of a large number of EHC plans led to some of the more recent improvements in the quality of these documents.

What does the area partnership need to do better?

- Due to neuro-developmental and mental health assessments not taking place in a timely manner, some children and young people are not getting the right support at the right time. Although families do have access to a range of neuro-developmental workshops and resources while they wait, this provision is not mirrored for mental health support.
- ICB leaders' oversight and strategic planning for 'service children' with SEND living on military bases, and children and young people supported by a general practitioner outside of Rutland, are not fully implemented. This has led to a gap in support for these families. The plans leaders have in place to address this have not yet had an impact for children and young people and their families.
- ICB leaders' use of health information and data to establish, advance and monitor priorities and outcomes is underdeveloped. Leaders are aware of these issues and have started to refine their data for the local area.



- Historically, the local area partnership's strategic approach has not always included all partners equally. This is reinforced by the partnership's self-evaluation, which has a strong education focus. While planning is effective at a local level, strategic plans do not always demonstrate how partners are effectively working together to commission services. More recently, there is evidence that joint strategic working has strengthened and is starting to have a positive impact on the outcomes of children and young people with SEND.
- Outcomes for children and young people are typically positive across education, health and care. However, complex oversight and accountability systems mean leaders cannot easily assure themselves of this.

Areas for improvement

ICB leaders should ensure that they set measurable targets to reduce waiting times and provide effective support for children and young people awaiting neuro-developmental and mental health assessments.

ICB leaders should ensure that specialist health needs for 'service children' and those who access a general practice outside of Rutland are assessed and met.

Leaders across the partnership must ensure that they work together to further improve their joint planning and oversight arrangements using robust data.



Local area partnership details

| Local Authority | Integrated Care Board |
|---|--|
| Rutland County Council | Leicester, Leicestershire, and Rutland Integrated Care Board |
| Dawn Godfrey, Strategic Director Children and Families | Caroline Trevithick, Chief Nursing Officer and Deputy Chief Executive. |
| www.rutland.gov.uk | www.leicesterleicestershireandrutland.ic b.nhs.uk |
| Catmose House | Room G30, Pen Lloyd Building |
| Catmose Street | County Hall |
| Oakham | Glenfield |
| Rutland | Leicester |
| LE15 6HP | LE3 8TB |

Information about this inspection

This inspection was carried out at the request of the Secretary of State for Education under section 20(1)(a) of the Children Act 2004.

The inspection was led by one of His Majesty's Inspectors (HMI) from Ofsted, with a team of inspectors, including two HM'I/Ofsted Inspectors from education and social care, a lead Children's Services Inspector from Care Quality Commission (CQC), and another Children's Services Inspector from the CQC.

Inspection team

Ofsted

Dave Gilkerson, Ofsted HMI lead inspector Maire Atherton, Ofsted HMI Matthew Rooney, Ofsted Inspector

Care Quality Commission

Lyndsey McGeary, CQC lead inspector Kaye Goodfellow, CQC inspector



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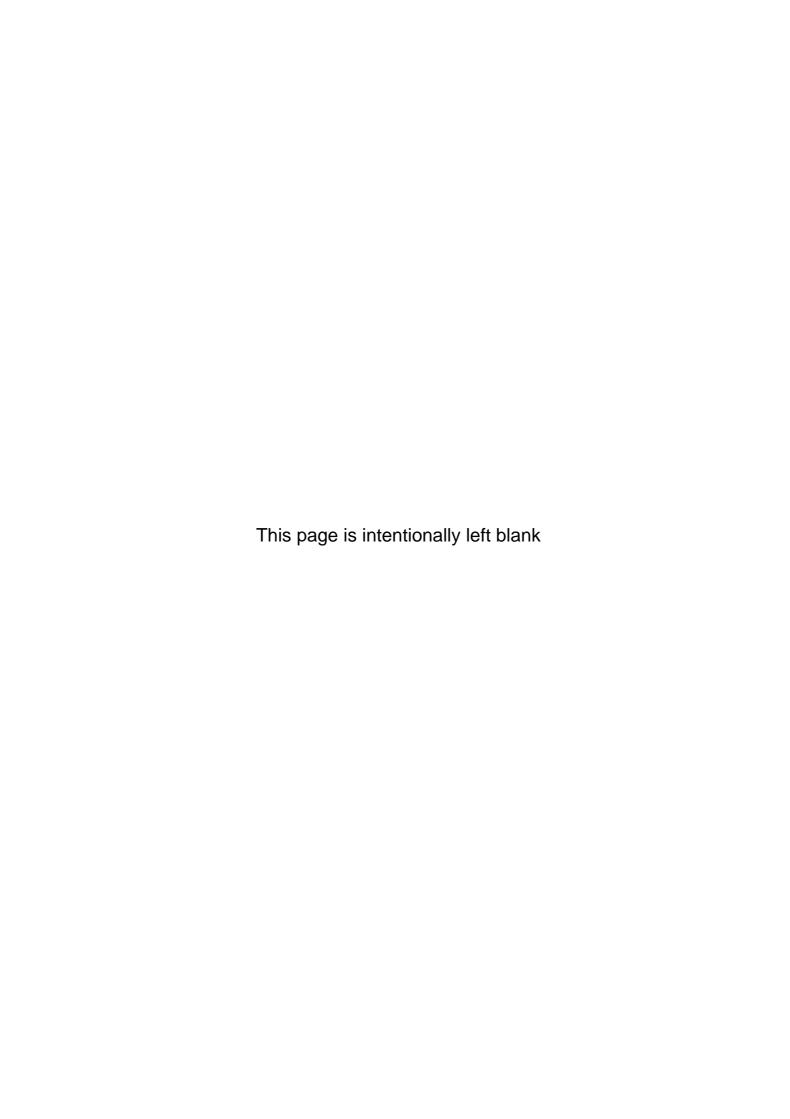
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Report No: 140/2023 PUBLIC REPORT

STRATEGIC OVERVIEW AND SCRUTINY COMMITTEE

21 September 2023

TRANSPORT NETWORK REVIEW BUSINESS CASE & POST-16 TRAVEL OPTIONS

Report of the Strategic Director of Places

| Strategic Aim: S | ustainable live | S | |
|--------------------------------|--|---|--|
| Key Decision: Yes | | Forward Plan Reference: FP/280423 | |
| Exempt Informatio | n | Yes | |
| Cabinet Member(s) Responsible: | | Cllr C Wise, Portfolio Holder for Highways, Transport and the Environment | |
| Contact Officer(s): | Penny Shar Places | o, Strategic Director of | 01572 758160 psharp@rutland.gov.uk |
| | Emma Odabas, Interim Senior Transport Manager | | 01572 720923 eodabas@rutland.gov.uk |
| Ward Councillors | All | | |

DECISION RECOMMENDATIONS

That the Committee:

- 1. Notes that Report No. 139/2023 will be presented to Cabinet on 17 October 2023 with these proposed draft recommendations:
 - A) Approve the implementation of the preferred bus network delivery model identified in the business case as set out in Report 139/2023 Appendix A.
 - B) Note the outcomes of the post-16 (P16) transport options review (stage 1) as set out in Report 139/2023 Appendix B.
 - C) Approve next steps of the P16 transport options review (stage 2).
 - D) Delegates authority to the Strategic Director of Places in consultation with the Portfolio Holder with responsibility for Transport to approve associated procurement and spend.
- 2. Advises of any additional issues or areas of concerns that Cabinet may need to consider in making an informed decision regarding Transport Network Review Business Case and Post-19 Travel Options.

1 PURPOSE OF THE REPORT

- 1.1 The purpose of this report is to provide the Strategic Overview and Scrutiny Committee with a summary of the Transport Network Review Business Case and Post-16 Travel Options and the recommendations that will be made to Cabinet on 17th October 2023.
- 1.2 The Strategic Overview and Scrutiny Committee agreed as part of its workplan that it would review the Business Case prior to consideration by Cabinet.
- 1.3 The Strategic Overview and Scrutiny Committee is requested to advise of any additional issues or areas of concerns that Cabinet may need to consider in making an informed decision regarding Transport Network Review Business Case and Post-19 Travel Options.

2 BACKGROUND AND MAIN CONSIDERATIONS

- 2.1 As outlined in Report No. 139/2023.
- 3 NETWORK REVIEW BUSINESS CASE
- 3.1 As outlined in Report No. 139/2023.
- 4 NETWORK REVIEW RECOMMENDATIONS
- 3.1 As outlined in Report No. 139/2023.
- 5 P16 REVIEW
- 5.1 As outlined in Report No. 139/2023.
- 6 REVIEW RECOMMENDATIONS
- 6.1 As outlined in Report No. 139/2023.
- 7 CONSULTATION
- 7.1 As outlined in Report No. 139/2023.
- 8 ALTERNATIVE OPTIONS
- 8.1 As outlined in Report No. 139/2023.
- 9 FINANCIAL IMPLICATIONS
- 9.1 As outlined in Report No. 139/2023.
- 10 LEGAL AND GOVERNANCE IMPLICATIONS
- 10.1 As outlined in Report No. 139/2023.
- 11 DATA PROTECTION IMPLICATIONS
- 11.1 As outlined in Report No. 139/2023.

| 12 | EQUALITY IMPACT ASSESSMENT |
|------|--|
| 12.1 | As outlined in Report No. 139/2023. |
| 13 | HEALTH AND WELLBEING IMPLICATIONS |
| 13.1 | As outlined in Report No. 139/2023. |
| 14 | HEALTH AND WELLBEING IMPLICATIONS |
| 14.1 | As outlined in Report No. 139/2023 |
| 15 | ORGANISATIONAL IMPLICATIONS |
| 15.1 | As outlined in Report No. 139/2023 |
| 16 | SOCIAL VALUE IMPLICATIONS |
| 16.1 | As outlined in Report No. 139/2023 |
| 17 | ENVIRONMENTAL IMPLICATIONS |
| 17.1 | As outlined in Report No. 139/2023 |
| 18 | CONCLUSION AND SUMMARY OF REASONS FOR THE RECOMMENDATIONS |
| 18.1 | As outlined in Report No. 139/2023. |
| 19 | BACKGROUND PAPERS |
| 19.1 | As outlined in Report No. 139/2023. |
| 20 | APPENDICES |
| 20.1 | Draft Report 139/2023 Transport Network Review Business Case & Post-16 Travel Options – EXEMPT |

Appendix B – Post-16 Stage 1 Options Report

Appendix A – Bus Network Review Business Case

A Large Print or Braille Version of this Report is available upon request – Contact 01572 722577.



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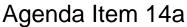
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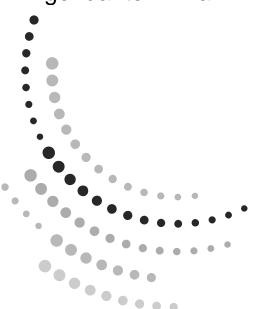
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Economic Strategy Task and Finish Group

| Version & Policy Number | Version 1.1 |
|-------------------------|------------------------------|
| Guardian | Councillor A Brown, Chair |
| | Jane Narey, Scrutiny Officer |
| Date Produced | August 2023 |

| Approved by Scrutiny | |
|----------------------|--|
| Approved by Cabinet | |
| Approved by Council | |

| Summary of document To present the recommendations from the Economic Strategy Task and Finish Group for amendments to the Economic Development Strategy following the meetings held with the Strategic Director of Places, the Head of Sustainable Economy and Place and the Director of Metro Dynamics. |
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| Page 2 of 11 |

Contents

| | | Page |
|-----|----------------------------|------|
| 1.0 | Chair's Statement | 4 |
| 2.0 | Background | 5 |
| 3.0 | Task and Finish Group | 4 |
| 4.0 | Purpose and Methodology | 6 |
| 5.0 | Summary of Recommendations | 6 |
| 6.0 | Next Steps | 7 |

1.0 CHAIR'S STATEMENT

- 1.1 As Rutland moves forward towards the middle of the 21st century with all the uncertainty not only Rutland but the whole country faces, it is vital we have an economic strategy to ensure the future prosperity of our residents. Ultimately our economic strategy affects not only Rutland County Council but also everyone in Rutland, so it is vital we get it right.
- 1.2 As the Chair of the Economic Strategy Task and Finish Group, I have found it refreshing to see how elected members and council officers have worked closely and collaboratively to form this document. It is an example of just how beneficial task and finish groups can be when they are properly scoped and have clear and realistic objectives, which are both timely and time limited.
- 1.3 The group has been led by Members who understood the need for the strategy and brought a wide range of differing business experience and knowledge that has helped shape the final product. The positive questioning and constructive criticism have meant we have produced a document of which we can be proud. It is now up to Rutland to embrace the strategy and work towards greater prosperity in the future. This can only be done with greater co-operation with neighbouring Local Authorities, businesses and organisations.
- 1.4 My thanks go to the members of the group and to the supporting council officers without whom this document could not have been produced.



Councillor A Brown JP RCC Chairman and Chair of the Economic Strategy Task and Finish Group.

2.0 BACKGROUND

- 2.1 In order to capitalise and benefit from the Levelling Up Fund (LUF), Rutland County Council needed to have a new and clear economic development strategy.
- 2.2 This new strategy would replace the Economic Growth Strategy 2014-21, which expired in 2021.
- 2.3 The process to create the new strategy had started in early 2020 but was halted by the COVID pandemic and subsequent lockdown.
- 2.4 Economic development was a critical component for the future of Rutland. It would drive economic prosperity in the area, create new job opportunities and most importantly facilitate an improved quality of life, which included increased access to opportunities for existing and future residents.

3.0 TASK AND FINISH GROUP

- 3.1 The formation of a task and finish group was discussed by the Strategic Overview and Scrutiny Committee as it was seen to be a good opportunity for members to help develop policy.
- 3.2 The creation of the Economic Strategy Task and Finish Group and its scope (Appendix 1) were formerly approved at the meeting of the Strategic Overview and Scrutiny Committee on the 5th October 2022.
- 3.3 The members of the Economic Strategy Task and Finish Group were confirmed as follows:
 - 1. Councillor A Brown Chair
 - 2. Councillor P Ainslev
 - 3. Councillor E Baines
 - 4. Councillor N Begy Vice Chair
 - 5. Councillor G Waller
- 3.4 The membership of the Economic Strategy Task and Finish Group was amended following the May 2023 election and this was formerly approved at the meeting of the Strategic Overview and Scrutiny Committee on the 15th June 2023.
- 3.5 The members of the Economic Strategy Task and Finish Group for the last two meetings (held in June and August 2023) were as follows:

- 1. Councillor A Brown Chair
- 2. Councillor N Begy Vice Chair
- 3. Councillor K Payne
- 4. Councillor R Ross
- 5. Councillor L Stephenson
- 3.6 Officers assisting and supporting the Task and Finish Group were confirmed as follows:
 - 1. Penny Sharp, Strategic Director of Places
 - 2. Ingrid Hooley, Head of Sustainable Economy and Place
 - 3. Jane Narey, Scrutiny Officer
- 3.7 Rutland County Council had commissioned Metro Dynamics to produce the new Economic Development Strategy on their behalf and the company's representatives (including their Director, Alex Gardiner) attended meetings of the Task and Finish Group to support members as part of the review.

4.0 PURPOSE AND METHODOLOGY

- 4.1 Councillor A Brown had an initial meeting with the Strategic Director of Places on the 4th November 2023, where it was agreed that the main aim of the Task and Finish Group would be to help identify what (if any) evidence was missing from the new Economic Development Strategy.
- 4.2 It was also agreed that the Task and Finish Group should, following analysis of the evidence, identify what information required clarifying within the strategy and what key messages had been identified.
- 4.3 Meetings were held on the following dates and were noted by the Scrutiny Officer:
 - 5th December 2022
 - 21st February 2023
 - 12th April 2023
 - 26th June 2023
 - 7th August 2023
- 4.4 All the meetings (except the last meeting) consisted of a presentation from Metro Dynamics regarding the latest version of the draft Economic Development Strategy for Rutland.

4.5 This was then followed by a discussion where the members of the Task and Finish Group suggested recommendations for amendments to the draft strategy and agreed upon any actions for completion.

5.0 SUMMARY OF RECOMMENDATIONS

- 5.1 The following recommendations for amendments to the Economic Development Strategy were approved by the Strategic Overview and Scrutiny Committee on the 13th July 2023 and were presented to Cabinet on the 15th August 2023 for their consideration:
 - The county of Northamptonshire should be included as one of Rutland's neighbouring authorities as well as Nottinghamshire, Greater Lincolnshire, Leicestershire and Cambridgeshire.
 - The strategy should include a statement communicating Rutland's unique selling point, identifying why businesses should locate in Rutland and what the benefits would be.
 - The strategy needed to identify what companies were actually looking for when they were thinking about locating their business to a particular location/county.
 - Explanations within the strategy should be less technical so that the information would be more easily understood by Cabinet and the general public.
 - Rutland County Council's role in the delivery of the economic development strategy needed to be identified.
 - The phrase 'What could Rutland's economy look like in 2040?' should be amended to state, 'What should Rutland's economy look like in 2040?'
 - The strategy should identify Rutland County Council as an exemplar for other areas as a sustainable rural economy.

6.0 NEXT STEPS

- 6.1 The Economic Development Strategy would identify what the issues were for Rutland's economic development and what the Council's priorities should be.
- 6.2 The next stage would be to use the strategy to create an implementation plan to identify what Rutland County Council would do to resolve the issues. The implementation plan would make definite recommendations on what actions needed to be completed to make Rutland's economy grow.

APPENDIX 1

Rutland County Council Overview and Scrutiny Committee

Economic Strategy Task and Finish Group Scoping Document

1. Topic

1.1 Economic Development, levelling up and devolution. These issues are inextricably linked but the scope of this review will be economic development.

2. Purpose

- 2.1 The aim of this review is to analyse available data and experiences of other authorities to recommend key focus areas to be considered in the production of an economic development strategy.
- 2.2 This strategy needs to align with other plans within Rutland such as the Local Plan, Local Transport Plan and Health and Wellbeing Strategy so we can effectively deliver the communities 'Future Rutland' vision we have endorsed as a council.

3. Members (Identify Chairperson)

- Councillor A Brown Chair
- Councillor P Ainsley
- Councillor E Baines
- Councillor N Begy
- Councillor G Waller

4. Portfolio Holder:

Councillor Lucy Stephenson

5. Officers

- Penny Sharp Director Places
- Ingrid Hooley Head of Sustainable Economy and Place

6. Rationale

6.1 The Government's Levelling Up agenda is predicated on improving economic prosperity. In order to capitalise and benefit from Levelling Up investment and opportunities Rutland needs to have a clear economic development strategy. Economic development is a critical component for the future of Rutland. It drives economic prosperity in the area, creating

- new job opportunities and most importantly facilitating an improved quality of life, which includes increased access to opportunities for existing and future residents.
- 6.2 The main objective of the review, therefore, will be to recommend key focus areas that will be considered in the production of an economic development strategy.
- 6.3 We will all have opinions on what the economy in Rutland should look like and what issues developing our economy might address. However we need to ensure the economic development strategy is built on a strong evidence base, as this might suggest a different approach on matters such as business sector development, skills and employment support, transport or housing. We need to understand what the data is telling us, identify key areas that the strategy development can explore and ultimately provide actions to address. This will ensure we develop targeted policies which not only deliver what our current residents want, but also what future residents may need.
- 6.4 The opportunity this review offers is to 'join-up' key policies.

7. Background

- 7.1 Our role as a council is to develop programmes, policies or targeted interventions that seek to improve the economic well-being for *all* of our community. Economic development priorities vary, economic development strategies often aim for common, positive results, such as increasing economic productivity and prosperity or quality of life (especially for distinct groups), getting more skilled workers living in our community, retaining businesses, and attracting or growing new ones.
- 7.2 The new strategy will be replacing the Economic Growth Strategy 2014-21. A new Economic Strategy was due to be developed during 2020, however, it was decided to put this on hold due to the pandemic.
- 7.3 Much has happened since the Economic Strategy was originally published. A new Government in 2019 set new priorities and the global pandemic and rising fuel prices has impacted on businesses however large or small. It is essential therefore that a new strategy is developed to take into account this changed landscape.
- 7.4 The increased pressure for local authorities to join together as combined authorities, and the Government's levelling up agenda means that if RCC is to receive benefits from these initiatives the Council needs to be clear what benefits it might want and developing a data driven economic strategy

- will aid this. The strategy should also provide the platform to inform which partners the Council should proactively engage with to achieve the identified outcomes e.g. Local Enterprise Partnerships.
- 7.5 It is important that current employers, and interest groups of employers such as Discover Rutland inform the strategy as well as local and regional educational institutions who are nurturing future employees and residents more widely.

8. Timetable

- 8.1 The initial data review will be concluded by December 2022
- 8.2 To be completed by March 2023

9. Methodology/Approach

- 9.1 The initial work will be a desk top review of data and consideration of economic development policies adopted by authorities similar to Rutland and the impact these have had. Discussion with officers will also form part of this process as will consideration of research already undertaken, for example by the LGA <u>Rural recognition</u>, recovery, resilience and revitalisation | Local Government Association
- 9.2 As the work progresses this group might undertake interviews with key stakeholders but as the primary purpose is to identify potential options it would be at the stage of choosing options that such discussions would be most useful.

10. Evidence Sources

- 10.1 Independent research articles and papers
- 10.2 Data provided by RCC

11. Witnesses

11.1 This will be considered once the desk based work is nearing completion.

12. Other Considerations

12.1 None at this stage.

A large print version of this document is available on request



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